## CUMBERLAND COUNTY BOARD MEETING 4/11/2023 7:00 PM

After Chairman Holkenbrink called the meeting to order at 7:00 pm the Pledge of Allegiance to the American Flag was recited.

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	PRESENT	ABS	ENT		P	RESE	NT	ABSENT	Г
BEARD	V	1			LAYTON	V		T.	
BLADE	V	1			KAYE	V		1	
HEUERMAN	V	r	Mag		HOLKENBRINK	V		r	
A Motion was ma	ade by <u>Lavt</u>	on and	d second	ed by <u>l</u>	Blade to approve t	he ag	enda.		
	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
BEARD	R	Г	П	Г	LAYTON	V	T.	I.	1
BLADE	V	Г	П	E	KAYE	V	E	$\Gamma$	П
HEUERMAN	V	П		С	HOLKENBRINK	V			B
	Motion	n Carri	ed	<b>V</b>	Motion Lost				
A Motion was ma Special Board m					by <u>Layton</u> to appr	ove th	ne minu	utes of the	9
	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
BLADE	P	0	$\Gamma$		KAYE	V	Г	15	17
HEUERMAN	V	1		I	BEARD	V	-	<b>1</b>	$\Pi$
LAYTON	V		_	E	HOLKENBRIN	17	<u>F</u> 5	r	m
	Motion	n Carri	ed	<b>V</b>	Motion Lost	1			

A Motion was made by <u>Layton</u> and seconded by <u>Heuerman</u> to approve the minutes of the Regular Board Meeting held on March 14, 2023.

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PUBLIC COMMENT: Ken Ault-He is being a spokesman for a number of people. He doesn't feel that a board member should send out inappropriate emails. The board should apologize. The ambulance is not a business it is a service.

Julie Vipond-see attachment. Todd Beard asked why didn't the SSA go for max rates in 2019 and 2020. She stated that the levy was increased by 4.99% the first year and for the second year the SSA decided not to raise the levy. They wanted another year to see how the ambulance was doing.

Tony Wright-The Greenup Fire District voters passed the referenda for the additional tax for ambulance service. The Village of Greenup will also help with utilities and \$150,000. They plan on having 1 ambulance staffed full time and 1 staffed with volunteers. They are looking at an advisory board to run the ambulance.

Ron Black-The Board was elected to serve the whole County; you don't vote by district. The people are looking to the board for guidance. If you don't want to save lives get off the board. Vote as a County, not individuals.

Bob Sponsel-He has been doing research on the Fire district taking over the Ambulance. 70 ILCS 705/22. Why are we arguing over \$.22; if the fire district would take over and the referendum passes it would be \$.40.

Mike Black-As an SSA member he wanted to thank Tony and Julie for their support and glad the board supported the levy. We need to discuss the future; Area 3 needs to go to \$.22. To raise the max rates to \$.40 letters would need to be sent and a hearing held then 60 days for objections.

GUEST: Carrie Verdeyen, Veterans Memorial-the board was given a drawing of the plans. Floyd asked about Maintenance once it was finished. She stated that the County would maintain the monument. Kyle Heuerman asked about total cost; \$150,000-\$160,000. They have raised \$142,000 and have purchased product in the amount of \$90,000; they have \$32,000 in checking. They have had several misc donations. She has been working on this project for the last 20 years; don't accuse her of theft.

## FLOYD HOLKENBRINK:

A Motion was made by Kaye and	seconded by	Heuerman	to approve	the Resolution	Adopting
the 2023 Hazard Mitigation Plan.					

Hart .	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
LAYTON	P	T	£	(	BLADE	V	П	r r	1
KAYE	P	E	[	1	HEUERMAN	V	Г	f	1
BEARD	P	<u></u>	E	1	HOLKENBRINK	V		<u> </u>	m
	Motio	n Carr	ied	V	Motion Lost				

Todd Beard asked Bryan Robbins if the Toledo Ambulance provides mutual aid would that be a breach of contract and Robbins said no. Beard wanted to strike the last sentence in section 10. Robbins explained that the Chairman of the Board is the representative that signs documents after Board approval. Beard asked if the fees section needs to be in the contract and Kyle Heuerman wants that in there to protect both sides. The fees are now the same as Greenup.

A Motion was made by <u>Layton</u> and seconded by <u>Heuerman</u> to approve the amended contract with the Toledo Area Ambulance.

	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
KAYE	V	E		Γ.	HEUERMAN	1	17		r
BEARD	V	Γ.	Γ	17	LAYTON	V	<b>13</b>	1	$\Gamma$
BLADE	F	Г	Tī.	- 1	HOLKENBRINK	V	П		m
	Motio	n Carri	ed	V	Motion Lost				

A Motion was made by <u>Heuerman</u> and seconded by <u>Layton</u> to rescind the abatement of the Special Service Area's Levy's.

	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
BEARD	V	Г	F	U	LAYTON	V		F	1
BLADE	P		П		KAYE	1	F	Г	1
HEUERMAN	V	<b>F</b>	Г	F	HOLKENBRINK	V	$\Box$	Γ.	<b>E</b> T.
	Motio	n Carri	ed	P	Motion Lost				

DISCUSS AND TAKE ACTION ON VETERANS MEMORIAL-they expect to break ground the last Saturday in June; during Freedom Days. Beard stated that he would like to keep it the same and approve additions later. Layton stated that we should approve all the first time.

A Motion was made by <u>Layton</u> and seconded by <u>Blade</u> to approve the Veterans' Memorial specs as presented tonight. (see attached)

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	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
BLADE	P	TI.	Г	T.	KAYE	V	C	Till I	
HEUERMAN	F		П		BEARD	<b>1</b> 3		F	Y
LAYTON	P		T :	f	HOLKENBRINI	< P		m	
	Motio	n Carri	ed	V	Motion Lost	6			
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motions.					Tega I a I sea	A Light	- Ber V de	- 4	
No action taken									
	e by Cho	ose an	item. and	secor	nded by Choose an	item.	to		
	Aye		Abstain	Nay		Aye		Abstain	
HEUERMAN		1		Γ.	BEARD	I.S.	E.	1	r
LAYTON	$\Gamma_i$	<b>F</b> 3		П	BLADE	1	1	1	1
KAYE	Г	Г	Г	r.	HOLKENBRINK	П	Π	r	1
	Motio	n Carri	ed		Motion Lost	1			
BEVERLY HOWA	PD:					-			
		ton and	d second	ed by ]	Heuerman to appr	ove th	ne Cou	ntv Clerk	and
Tax Redemption re							1/42		anita anita
	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
LAYTON	V	<b>I</b>	_		BLADE	V	r	Г	Г
KAYE	V	Γ	П	П	HEUERMAN	V	_	Г	<b>F</b>
BEARD	P	17%	Г	T	HOLKENBRINK	V		П	E
				122					
	Motio	n Carri	ed	Y	Motion Lost				

JENNY MAYNARD: Mobile home taxes are du	e June 1st.
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A Motion was made by	Blade and	seconded by	Layton	to approve the	Treasurer's report for	or
March 2023.						

	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
KAYE	V		Г		HEUERMAN	V		- [	1
BEARD	P	$\Gamma$	1-	<u> </u>	LAYTON	R	1	Г	1
BLADE	D	<b>E</b>	r	П	HOLKENBRINK	Z	П	П	1
	Motio	n Carri	ed	P	Motion Lost				

## RICHARD MURRAY:

A Motion was made by <u>Kaye</u> and seconded by <u>Layton</u> to approve the Highway bills for March 2023 in the amount of \$447,617.06.

	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
BEARD	V		F.		LAYTON	P		<u> </u>	
BLADE	P	<b>F</b>	FE.	1	KAYE	V		1	$\Gamma$
HEUERMAN	P		Е	<b>1</b> 5-	HOLKENBRINK	V	Г		П
	Motio	n Carri	ed	V	Motion Lost				

DISCUSS AND TAKE ACTION ON ADDENDUM TO ORDINANCE 23-03; ROAD USE AGREEMENT-This is needed if multiple companies are needing to use the same road at the same time.

A Motion was made by <u>Heuerman</u> and seconded by <u>Blade</u> to approve the addendum to Ordinance 23-03.

	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
BLADE	P	Г	- [	r	KAYE	V		1	1
HEUERMAN	V	Г	r	TT -	BEARD	R		1	1
LAYTON	V	Г	Г	Г	HOLKENBRIN	< ▽		T .	O
	Motio	n Carr	ied	V	Motion Lost				

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RHONDA WILSON	N: Not pr	esent		out.	t of the second	Selection of the select	1.7	Harry I	
MCKENZI EASTO	N: Not p	resent	4						
STEVE MAROON	: NA								1
BRYAN ROBBIN	S: NA	day.						34	
JONATHAN BRA	DEN: N	lot pre	sent						
STEVE SHERW	OOD: N	ot pres	ent	LW		were,			
JOE VOGT: NA							****		- 154588
MIKELA MARTIN	I/JEN HA	AMPT	ON: Not	prese	ent		e ubili	The D	
MARK HOWARD	): Not pr	esent							
A Motion was mad amount of \$271,52	e by <u>Lay</u> 9.67. Aye <b>▽</b>		d second Abstain	ed by Nay		yment Aye		nual bills Abstain	
HEUERMAN LAYTON	V	Г	Г	Г	BEARD BLADE	V		r	r
KAYE	V	13	- E		HOLKENBRINK	V	Γ.	r	T,
	Motion Carried			D	Motion Lost				
A Motion was mad of \$83,636.74.	e by <u>Lav</u>	ton and	d second	ed by	Heuerman to app	rove I	nvoices	in the ar	nount
	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
LAYTON	V	П	Ε.		BLADE	V		Г	Г
KAYE	V	T	T.	F	HEUERMAN	V	П	Γ	-
BEARD	V	П	C.	Г	HOLKENBRINK	V	Г	Г	1
	Motio	n Carri	ed	P	Motion Lost				

	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nav
KAYE	₩.	T.	Γ.	Π.	HEUERMAN	1	-	P <sup>total</sup>	f**
BEARD	V	<b>F</b>		f	LAYTON	17	-	17	8
BLADE	P	Γ	Γ.	П	HOLKENBRINK	V	n	1	-
	Motion Carried			V	Motion Lost				
A Motion was made amount of \$95,672		ton and	d second	ed by <u>I</u>	leuerman to appro	ove P	ayroll #	#06 in the	
	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
BEARD	V		1	-	LAYTON	V		1	T
BLADE	V	T.	F		KAYE	1			13
HEUERMAN	P	F	Го	Г	HOLKENBRINK	V	Г	17	
	Motion Carried		V	Motion Lost					
A Motion was made	e by <u>Lay</u> t	ton and	d second	ed by E	Beard to adjourn th	e me	eting a	t 8:13 pm	1.
	Aye	Pass	Abstain	Nay		Aye	Pass	Abstain	Nay
BLADE	V	f.	T	1	KAYE	V	П	Π,	T
HEUERMAN	V			1	BEARD	V	<b>E</b> 3	Г	Γ.
	P	C	, F.		HOLKENBRINK	V	П		1
LAYTON		Motion Carried							

Hello, my name is Julie Vipond and I am a former member of the SSA Commission, that was by the way, recruited by Johnathan Kaye. After reading the minutes of the special session meeting held by the County Board about the ambulance service, I was disappointed, dismayed, outraged, and outright appalled by the tone, tenor and disrespect shown so publicly to the Toledo Ambulance Board. I feel I must remind this Board that Mr. Kaye is but ONE vote, and only ONE vote.

As I stated, Mr. Kaye recruited me with the same data he now uses to argue that there is some kind of malfeasance within the Toledo Ambulance Company. I found that the data/spreadsheet that Mr. Kaye provided to the SSA Commission in 2019/2020 was misleading in many ways. When referencing losses for example; those numbers were not accounts receivables of outstanding fees that were recoverable, but a reflection of the extremely high numbers of our county's Medicare and Medicaid population. When I was on the SSA, the active ambulance coordinator went through their process with me. 80-90% of their "runs" were either Medicare or Medicaid. There is a set amount that will be paid by the government for these runs, 80% of this charge is covered and the patient is responsible for the remaining 20% of the governmental rate. The rest of the normal fee is written off as a loss, because the ambulance company by law cannot go back to the patient to retrieve the difference. If the patient has supplemental insurance, that policy will only cover the 20% left over from the governmental rate and NOT the total fee charged. There are three times on Mr. Kaye's spreadsheet that you will see a spike in the losses. Each time this occurs, it represents a year in which the ambulance fees were raised. When fees are raised, then the loss for Medicare/Medicaid raises, because those rates have not changed.

Mr. Kaye also provided a graph that he states proves that the taxes collected raising by 7.34% per year from 2012-2019. This statement is misleading. The amount shown in the graph is the amount "Collected" and NOT the rate charged for that year. There are many variables that go into the collection of taxes for the year. For example; Any back taxes from previous years paid during that tax year will increase the "collection", thus explaining the difference between the 4.99% levee requested during some years and the average 7.34% shown on Mr. Kaye's graph. No resident has ever been charged more than the requested levees. In fact, SSA area 3 taxes are actually less than they were in 2013.

To demonstrate this point, I refer you to the graph I have provided. This graph shows the changes in the actual rate charged for each SSA area from 2013-2021. As you can see, SSA area #3 (unincorporated county) is currently at a rate of .08677, while SSA area #1 (Jewett) is at a rate of .21457 and SSA area #2 (Toledo) is at a rate of .20043. The original charter of the SSA had the unincorporated area at a reduced rate for farmland. But that area has enjoyed that reduced rate since 1982, and is it really equitable to have people living in the villages paying rate well over double of the outlying areas?

Moving on to Mr. Kaye's insistence on audits. When has the Board ever told a vendor that they work with how to run their company? Does the Board require construction companies that work with our highway department to undergo annual audits and provide the results as a part of their contracts? The audit provision of the Toledo Ambulance company was replaced the second year of my participation. A full GAAP audit is the kind of audit that is performed by large corporations and municipalities at the cost of \$6,000-8,000. The Ambulance Board was willing to submit to this type of audit, but was unwilling to pay for it. (And rightfully so, since it is not required by the State.) The County Board at the time decided that this was an expense that they were unwilling to incur and stated that they were satisfied with the financial records that were required by the State of Illinois.

You need to keep that in mind with alternative staffing ideas that have been floated about. The days of volunteer EMS workers or EMS workers being paid per run is over. With all of the unfunded State regulations put in place for certifications and continuing education requirements, no one paying for their own training and education is going to volunteer. Those individuals will be looking for full-time positions. Those same individuals are not going to come to work for our local ambulance companies, because we have a "nice quiet community". Ambulance companies are paying for a person's skill set and knowledge, regardless of how many calls they get. In fact, I could almost bet any EMS professional would rather work in a more active environment to keep their skills sharp.

After the years (Years) of scrutinizing the Toledo Ambulance Company, NO ONE, including Mr. Kaye has ANY evidence to prove any malfeasance on the part of the company or any of their board members.

The ongoing harassment of their board has got to stop. The behavior at the last meeting was embarrassing for the residents of this county. I am further embarrassed that Mr. Kaye has taken a

personal position and turned it into some kind of persecution of the Toledo Ambulance Company. His personal bias was made crystal clear in his email to Mrs. Drotor. His unprofessional and unacceptable language must be condemned by all in this room, and our community at large. Sherri is not here this evening. I would like someone to please let Mrs. Drotor know that no one should be harassed as she was in writing by a representative of this governing body. She has my heartfelt support.

Statements such as, "the Ambulance Company needs more conservatives on the board", only highlights the desperate frustration Mr. Kaye must feel. Their board is made up of residents of this county that volunteer their time to assist in the oversight of that company. They are looking after the viability of that company and the health and wellbeing of the area they serve. To imply otherwise is divisive and creates animosity between the county government and a company for whom they contract services. A company that may I remind you, that was the only company that bid on providing that service. (Neither Greenup nor Neoga wanted anything to do with servicing this area.) Vendor relationships are vital for all involved. Because of Mr. Kaye's behavior an aura of distrust hangs over every decision made by both parties.

I recommend the following action to be taken to help repair the fractured relationship between the two parties.

- Mr. Kaye needs to take a training or refresher course relating to workplace harassment. Using
  his position of power as a County Board member should not be abused in such a manner,
  when working with any outside vendor.
- 2. The County Board remove Mr. Kaye as the representative when communicating with the ambulance board. The County Board needs to appoint another member to be the primary point of contact with the Toledo Ambulance Company. All questions or concerns need to be directed through this assigned contact. Mr. Kaye has proven his inability to act in the best interest of the County when dealing with the Ambulance Board members.
- 3. Treat the Toledo Ambulance Company as professionals. Stop with the unprofessional and harassing behavior. Require professional etiquette at all meetings. Absolutely no use of profanity in any and all communication methods. You do not have to like the people you need to work with, but you do have to behave in a professional manner. Otherwise, the drama

caused by being unprofessional will overtake the issues at hand. Just like it has done in this case.

Please remember, Mr. Kaye is but ONE vote. And from the people I have spoken with, he does not represent the attitude and views of the area he serves. Reducing taxes is a laudable goal. But taxes are there to be used to provide vital services. The SSA areas were created by the county to provide this particular vital service.

The County Board's time and energy would be utilized better by trying to attract new industry and business to the area. Working with those businesses to help support our vital services and improve the living environment in the county to attract new home owners. People who want to buy property and improve it.

PLAN VIEW SHEET WAR MEMORIAL SHEET 1 OF 6 TOLEDO, IL Monument Fram Neal Park Relocated STONE MONUMENT L BENCH FLAG POLE NAME WALL (OTY S) LEGICIN FLAG 1 STADIUM CHAIR -STATE FLAG -DONOR STONE - 300 =000 14.83" 3.0 P 0.50 WORLD TRADE Lahama. Survivor 30.56 KEY STONE PEDISTAL BENCH (CITY S)-MILITARY BRANCH FLAG (OTY 5).

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Design Film#184-003108

S-2022/23/8/DAVG/PYRAVID MEMORIAL FOUNDATIONS; DAVG SAVE DATE: 3/21/20/3/8/9